

CONCEPT NOTEⁱ

PEAP CONSULTATION PROCESS

I. Background

The Government of Uganda has commenced the process of revising the current edition of the Poverty Eradication Action Plan (PEAP), which comes to an end in FY 2007/08. As the national planning framework that guides policy choices and public expenditure priorities that affect all Ugandans, the PEAP must be developed through a highly participatory and consultative process that brings in the perspectives of different stakeholders.

The current edition of the PEAP that is coming to an end benefited from consultations at four levels – Central Government, Local Government, Private Sector and Civil Society. In addition, extensive analytical work from national household surveys, participatory assessments, public expenditure tracking studies, civil society monitoring reports and other research works informed the 2003 PEAP Revision process. All these inputs improved the policy and budget focus towards areas that matter to the poor.

The PEAP Revision process for this year will build on this good practice and involve even a much wider cross-section of stakeholders than before. The rationale for the expanded consultation is that the policy issues at stake have greatly evolved in recent years with the introduction of multiparty democracy, new policy initiatives such as the Bonna Bagagawale and Rural Development Strategy and the focusing of interventions at the sub-county level.

The Executive, Parliament, Political Party representatives, religious leaders, sub-county officials and vulnerable/marginalized groups are among the key stakeholders that will be consulted in this process. The views collected during the consultations will be complemented by findings from the commissioned studies, inventory of research work on growth, poverty and equity, Annual PEAP Implementation Review (APIR) process, African Peer Review Mechanism (APRM) and Sub-county Development Model.

II. Objectives

The primary purpose of the consultations is to solicit for stakeholders' views on the most effective strategy for eradicating poverty and spurring growth, development and equity in Uganda.

The specific objectives are to:

1. Sensitize stakeholders about and seek their active participation in the PEAP revision process
2. Stimulate debate and gain national consensus on key development issues and priorities for the coming five years.
3. Validate the draft new development plan

III. Consultation Levels and Stakeholder groups

Consultations will be held at three levels:

- i. National level
- ii. District level.
- iii. Sub-county level

National Level Consultations

The following are stakeholder categories that will be consulted at the national level:

1. H.E the President
2. Cabinet
3. Parliament
4. Leaders of Political Parties
5. Parliament
6. Government ministries and MDAs
7. Development Partners
8. Private Sector
9. Civil Society including religious leaders
10. Research and Academia

District Level Consultations

1. District Council
2. District Technical Officers
3. CSOs (including the service based and those for vulnerable groups)
4. Private Sector

Sub-county Consultations

1. Sub-county Council
2. Sub-county Chiefs
3. CBOs
4. Private Sector

IV. Mode of Consultation

The mode of consultation will vary depending on the stakeholder group that is being consulted. The following general principles apply:

1. Consultations will be for two key purposes:
 - i. Reflecting on past performance and soliciting stakeholders' views on the key development issues/challenges to be addressed in the new development plan;
 - ii. Validating the policy content of the draft development plan.
2. Three types of consultative workshops will be held:
 - i. National workshops
 - ii. Zonal workshops – zones demarcated by level of development, historical context and similarity in cultures. Refer to Annex 1.
 - iii. Regional workshops – regions demarcated regionally (Annex 2)
3. The workshops will be complemented by high-level meetings with the Executive and other high-ranking officials.

4. While CSOs and private sector will be invited to the national and district level consultations, there will be a parallel set of consultations for these two stakeholder groups organized by NGO-Forum and PSFU, respectively. The CSO consultations will be at national and zonal level while the private sector consultations will be primarily at the national level. Private sector entities are not fully developed in many parts of the country and hence it would not be cost-effective to conduct separate consultations for this group at the zonal level.

Table 1 below provides a summary of the approach to be used during the consultative processes for each stakeholder group and the responsibility centre:

Table 1: Mode of Consultation by Stakeholder Group

Stakeholder	Mode of Consultation	Purpose of meeting/consultation	Responsible institution
H.E the President	Key informant Interview and a meeting	<ul style="list-style-type: none"> Interview to solicit views Meeting to share draft plan 	MFPED Top Management and NPA Top Leadership with support from PEAP Secretariat
Permanent Secretaries	Forum of Permanent Secretaries (1)	Consultation	Head of Public Service with support from PEAP Secretariat
Cabinet	Cabinet Meeting	<ul style="list-style-type: none"> Share concept note as a Cabinet Memo Share draft 	MFPED Top Management and NPA Top Leadership working closely with the Cabinet Secretariat with support from PEAP Secretariat
Parliament	Workshop (3)	Consultation	PEAP Secretariat
Leaders of Political Parties	Meeting (1)	Consultation	PEAP Secretariat
Government ministries and MDAs Development Partners Private Sector Civil Society	National Workshops (1)	Consultative workshop	PEAP Secretariat
District Councils and District Technical Officers	Zonal Workshops (2 for each zone)	<ul style="list-style-type: none"> Consultative workshop Validation workshop 	PEAP Secretariat
CSOs and CBOs including vulnerable groups	Zonal Workshops (2 for each zone)	<ul style="list-style-type: none"> Consultative workshop Validation workshop 	NGO Forum supported by the PEAP Secretariat
Sub-county Council and Sub-county Technical officials	Regional Workshops (2 for each zone) -	<ul style="list-style-type: none"> Consultative workshop Validation workshop 	PEAP Secretariat
Private Sector	National Workshops (2)	<ul style="list-style-type: none"> Consultative workshop Validation workshop 	Private Sector Foundation PSFU supported by the PEAP Secretariat
All	National Workshops (2)	<ul style="list-style-type: none"> National Launch Workshop National Dissemination Workshop 	PEAP Secretariat

V. Content of consultations

Consultative workshops

These will be two-day events that will focus on three key discussion areas:

1. Reflections on the PEAP effectiveness and experiences of implementing the various sector plans and programmes
2. Future policy and budget priorities
3. Key Development Issues – Wealth creation, Economic Growth, Governance, Private Sector Development, Programme Implementation, Agricultural and Rural Development, Regional and International Trade and Integration

Validation workshops

These will be a one- day event whose primary objective is to share the draft new development plan with the stakeholders for feedback and input.

Meetings with H.E

The first meeting will solicit his views for a prosperous Uganda within the coming five years and beyond. The second meeting will principally to gain his agreement on the policy content within the draft new development plan.

VI. Timing and Sequencing of Consultations

All consultations will be held in the 10 months period August 2007 – May 2008 as shown in Chart 1 below:

Chart 1: Activity Schedule for PEAP Revision Consultations

Activity	2007					2008					
	Aug	Sept	Oct	Nov	Dec	Jan	Feb	March	April	May	June
Preparatory activities for consultations											
National Launch Workshop											
First Forum of Permanent Secretaries											
First Cabinet Meeting (Consultative)											
First Meeting with H.E											
National Consultative Workshops											
District Consultative Workshops											
Sub-county Consultative Workshops											
Second Forum of Permanent Secretaries											
Second Cabinet Meeting (Validation)											
District Validation Workshops											
Sub-county Validation Workshops											
National Validation Workshop											
Second Meeting with H.E to validate draft											

Annex 1: District Zonal Consultative Workshops – 9 Zones

<p>West Nile Region and Acholi Region</p> <ol style="list-style-type: none"> 1. Arua 2. Adjumani 3. Moyo 4. Nebbi 5. Yumbe 6. Koboko 7. Maracha 8. Nebbi 9. Gulu 10. Kitgum 11. Pader 12. Amuru 	<p>Karamoja</p> <ol style="list-style-type: none"> 1. Kotido 2. Moroto 3. Nakapiripiti 4. Abim 5. Kaabong 	<p>Central Region</p> <ol style="list-style-type: none"> 1. Masaka 2. Mubende 3. Mityana 4. Kalangala 5. Rakai 6. Lyantonde 7. Sembabule 8. Mpigi 9. Wakiso 10. Kiboga 11. Luwero 12. Kayunga 13. Nakasongola 	<p>Municipalities/City</p> <ol style="list-style-type: none"> 1. Lira 2. Arua 3. Gulu 4. Fort Portal 5. Mbarara 6. Kabale 7. Entebbe 8. Jinja 9. Mbale 10. Tororo 11. Soroti 12. Moroto 13. Kampala
<p>Eastern Region (Old Districts – conflict affected)</p> <ol style="list-style-type: none"> 1. Lira 2. Apac 3. Soroti 4. Kumi 5. Pallisa 6. Kapchorwa 7. Kaberamaido 8. Katakwi 	<p>Eastern Region (New Districts – conflict affected)</p> <ol style="list-style-type: none"> 1. Dokolo 2. Amolatar 3. Oyam 4. Bukwa 5. Bukedea 6. Budaka 7. Amuria 8. Bududa 9. Manafwa 10. Butaleja 	<p>Eastern Region (Not conflict affected; industry spillover)</p> <ol style="list-style-type: none"> 1. Mbale 2. Sironko 3. Tororo 4. Busia 5. Bugiri 6. Jinja 7. Kamuli 8. Iganga 9. Namutumba 10. Mayuge 11. Kaliro 	<p>South-Western Region (Pastoral)</p> <ol style="list-style-type: none"> 1. Mbarara 2. Kabale 3. Ntungamo 4. Rukungiri 5. Kisoro 6. Bushenyi 7. Kasese 8. Kanungu 9. Ibanda 10. Kiruhura 11. Isingiro
<p>Western Region (Oil region)</p> <ol style="list-style-type: none"> 1. Hoima 2. Kibaale 3. Masindi 4. Bundibugyo 5. Kabarole 6. Kyenjojo 7. Kamwenge 8. Bullisa 			

Annex 2: Sub-county Regional Workshops – 5

Northern Region	Central Region	Eastern Region	Western Region
1. Arua	1. Masaka	Group A	1. Mbarara
2. Adjumani	2. Mubende	1. Lira	2. Kabale
3. Moyo	3. Mityana	2. Apac	3. Ntungamo
4. Nebbi	4. Kalangala	3. Soroti	4. Rukungiri
5. Yumbe	5. Rakai	4. Kumi	5. Kisoro
6. Koboko	6. Lyantonde	5. Pallisa	6. Bushenyi
7. Maracha	7. Sembabule	6. Kapchorwa	7. Kasese
8. Nebbi	8. Mpigi	7. Kaberamaido	8. Kanungu
9. Gulu	9. Wakiso	8. Katakwi	9. Ibanda
10. Kitgum	10. Kiboga	9. Dokolo	10. Kiruhura
11. Pader	11. Luwero	10. Amolatar	11. Isingiro
12. Amuru	12. Kayunga	11. Oyam	12. Hoima
13. Kotido	13. Nakasongola	12. Bukwa	13. Kibaale
14. Moroto		13. Bukedea	14. Masindi
15. Nakapiripiti		14. Budaka	15. Bundibugyo
16. Abim		15. Amuria	16. Kabarole
17. Kaabong		Group B	17. Kyenjojo
		16. Bududa	18. Kamwenge
		17. Manafwa	19. Bullisa
		18. Butaleja	
		19. Mbale	
		20. Sironko	
		21. Tororo	
		22. Busia	
		23. Bugiri	
		24. Jinja	
		25. Kamuli	
		26. Iganga	
		27. Namutumba	
		28. Mayuge	
		29. Kaliro	

ⁱ Prepared by the PEAP Secretariat August 2007